WACO COMMUNITY SCHOOL DISTRICT

INDEPENDENT AUDITOR'S REPORTS
BASIC FINANCIAL STATEMENTS AND
SUPPLEMENTARY INFORMATION
SCHEDULE OF FINDINGS

JUNE 30, 2008

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### WACO Community School District Officials

Name	<u>Title</u>	Term Expires
	Board of Education (Before September 2007 Election)	
Mark Hotchkiss	President	2008
Mark Burnham	Vice President	2007
JoEllen Jepson Shari Janecek Tim Graber	Board Member Board Member Board Member	2007 2008 2009
	Board of Education (After September 2007 Election)	
JoEllen Jepson	President	2010
Shari Janecek	Vice President	2008
Mark Hotchkiss Tim Graber Danielle Thomson	Board Member Board Member Board Member	2008 2009 2010
	School Officials	
Darrell Smith	Superintendent	2008
Carrie Coble	Board Secretary/ Business Manager	2008
Robert Meyer	District Treasurer	2008
Ron Peeler	Attorney	2008

### NOLTE, CORNMAN & JOHNSON P.C.

### Certified Public Accountants

(a professional corporation)
117 West 3rd Street North, Newton, Iowa 50208-3040
Telephone (641) 792-1910

INDEPENDENT AUDITOR'S REPORT

To the Board of Education of the WACO Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the WACO Community School District, Wayland, Iowa as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements as listed in the table of contents. These financial statements are the responsibility of District officials. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the WACO Community School District at June 30, 2008, and the respective changes in financial position and cash flows, where applicable, for the year ended in conformity with U.S. generally accepted accounting principles.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated February 16, 2009 on our consideration of the WACO Community School District's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be considered in assessing the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 12 and 35 through 36 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We

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have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming an opinion on the financial statements that collectively comprise WACO Community School District's basic financial statements. We previously audited, in accordance with the standards referred to in the second paragraph of this report, the financial statements for four years ended June 30, 2007 (none of which are presented herein) and expressed an unqualified opinion on those financial statements. Other supplementary information included in Schedules 1 through 5, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

> Noto, Cornman 3 Johnson CC NOLTE, CORNMAN & JOHNSON, P.C.

February 16, 2009

### MANAGEMENT'S DISCUSSION AND ANALYSIS

WACO Community School District provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2008. We encourage readers to consider this information in conjunction with the District's financial statements, which follow.

### 2008 FINANCIAL HIGHLIGHTS

- General Fund revenues increased from \$5,285,589 in fiscal 2007 to \$5,495,923 in fiscal 2008, while General Fund expenditures increased from \$5,332,349 in fiscal 2007 to \$5,627,796 in fiscal 2008. This resulted in a decrease in the District's General Fund balance from of \$262,725 in fiscal 2007 to a balance of \$130,852 in fiscal 2008 a 50.19% decrease from the prior year.
- The increase in General Fund revenues was attributable to an increase in state source revenues in fiscal 2008. The increase in expenditures was due primarily to an increase in instructional expenditures.

### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information, as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the District's financial activities.

The Government-wide Financial Statements consist of a Statement of Net Assets and a Statement of Activities. These provide information about the activities of WACO Community School District as a whole and present an overall view of the District's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report WACO Community School District's operations in more detail than the government-wide statements by providing information about the most significant funds. The remaining statements provide financial information about activities for which WACO Community School District acts solely as an agent or custodial for the benefit of those outside of the School District.

Notes to the financial statements provide additional information essential to a full understanding of the data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the District's budget for the year.

Other Supplementary Information provides detailed information about the nonmajor funds.

Figure A-1 shows how the various parts of this annual report are arranged and relate to one another.

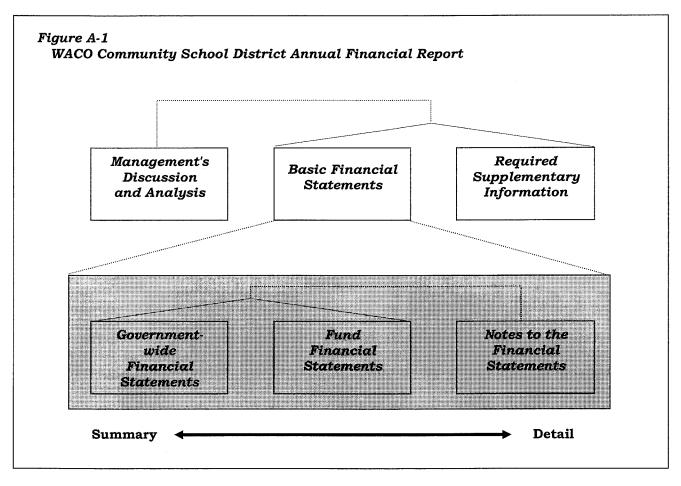


Figure A-2 summarizes the major features of the District's financial statements, including the portion of the District's activities they cover and the types of information they contain.

	Government-wide	Fund Statements						
	Statements	Governmental Funds	Proprietary Funds	Fiduciary Funds				
Scope	Entire district (except fiduciary funds)	The activities of the district that are not proprietary or fiduciary, such as special education and building maintenance	trict that are not operates similar to prietary or private businesses: adminitive decial education adult education of some such a					
Required financial statements	<ul><li>Statement of net assets</li><li>Statement of activities</li></ul>	Balance sheet     Statement of revenues, expenditures, and changes in fund balances	Statement of revenues, expenses and changes in net assets     Statement of cash flows	Statement of fiduciary net assets     Statement of changes in fiduciary net assets				
Accounting basis and measurement focus	Accrual accounting and economic resources focus	Modified accrual accounting and current financial resources focus	Accrual accounting and economic resources focus	Accrual accounting and economic resources focus				
Type of asset/ liability information	All assets and liabilities, both financial and capital, short-term and long- term	Generally assets expected to be used up and liabilities that come due during the year or soon thereafter; no capital assets or long-term liabilities included	All assets and liabilities, both financial and capital, and short-term and long-term	All assets and liabilities, both short-term and long term; funds do not currently contain capital assets, although they can				
Type of inflow/ outflow information	All revenues and expenses during year, regardless of when cash is received or paid	Revenues for which cash is received during or soon after the end of the year; expenditures when goods or services have been received and the related liability is due during the year or soon thereafter	All revenues and expenses during the year, regardless of when cash is received or paid	All additions and deductions during the year, regardless of when cash is received or paid				

### REPORTING THE DISTRICT'S FINANCIAL ACTIVITIES

### Government-wide Financial Statements

The government-wide financial statements report information about the District as a whole using accounting methods similar to those used by private-sector companies. The Statement of Net Assets includes all of the District's assets and liabilities. All of the current year's revenues and expenses are accounted for in the Statement of Activities, regardless of when cash is received or paid.

The two government-wide financial statements report the District's net assets and how they have changed. Net assets – the difference between the District's assets and liabilities – are one way to measure the District's financial health or position. Over time, increases or decreases in the District's net assets are an indicator of whether financial position is improving or deteriorating. To assess the District's overall health, additional non-financial factors, such as changes in the District's property tax base and the condition of school buildings and other facilities, need to be considered.

In the government-wide financial statements, the District's activities are divided into two categories:

- Governmental activities: Most of the District's basic services are included here, such as regular and special education, transportation and administration. Property tax and state aid finance most of these activities.
- Business-type activities: The District charges fees to help cover the costs of certain services it provides. The District's school nutrition program is included here.

#### **Fund Financial Statements**

The fund financial statements provide more detailed information about the District's funds, focusing on its most significant or "major" funds – not the District as a whole. Funds are accounting devices the District uses to keep track of specific sources of funding and spending on particular programs.

Some funds are required by state law and by bond covenants. The District establishes other funds to control and manage money for particular purposes, such as accounting for student activity funds or to show that it is properly using certain revenues such as federal grants.

The District has three kinds of funds:

1) Governmental funds: Most of the District's basic services are included in governmental funds, which generally focus on (1) how cash and other financial assets that can readily be converted to cash flow in and out and (2) the balances left at year-end that are available for spending. Consequently, the governmental fund statements provide a detailed short-term view that helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the District's programs.

The District's governmental funds include the General Fund, Special Revenue Funds, and Debt Service Fund.

The required financial statements for the governmental funds include a balance sheet and a statement of revenues, expenditures and changes in fund balances.

2) Proprietary funds: Services for which the District charges a fee are generally reported in proprietary funds. Proprietary funds are reported in the same way as the government-wide financial statements. The District's enterprise funds, one type of proprietary fund, are the same as its business-type activities, but provide more detail and additional information, such as cash flows. The District currently has one enterprise fund, the School Nutrition Fund.

The required financial statements for the proprietary funds include a statement of revenues, expenses and changes in net assets and a statement of cash flows.

3) *Fiduciary funds*: The District is the trustee, or fiduciary, for assets that belong to others. This fund is the Agency Fund.

a. Agency Funds - These are funds through which the District administers and accounts for certain federal and/or state grants on behalf of other Districts and certain revenues colleted and expenditures paid for groups whose sole purpose is to benefit the District.

The District is responsible for ensuring the assets reported in the fiduciary funds are used only for their intended purposes and by those to whom the assets belong. The District excludes these activities from the government-wide financial statements because it cannot use these assets to finance its operations.

The required financial statements for fiduciary funds include a statement of fiduciary net assets and a statement of changes in fiduciary net assets.

Reconciliations between the government-wide financial statements and the fund financial statements follow the fund financial statements.

### GOVERNMENT-WIDE FINANCIAL ANALYSIS

Figure A-3 below provides a summary of the District's total net assets at June 30, 2008 compared to June 30, 2007.

Figure A-3

Condensed Statement of Net Assets									
		Governm	nental	Busine	ss-type	То	Total		
		Activit	ies	Acti	vities	School	District	Change	
		June	30,	June	e 30,	June	30,	June 30,	
		2008	2007	2008	2007	2008	2007	2007-08	
Current and other assets	\$	3,217,786	3,020,409	90,348	7,119	3,308,134	3,027,528	9.27%	
Capital assets		6,858,313	6,755,660	30,596	28,296	6,888,909	6,783,956	1.55%	
Total assets		10,076,099	9,776,069	120,944	35,415	10,197,043	9,811,484	3.93%	
Long-term obligations		3,582,789	3,935,677	0	0	3,582,789	3,935,677	-8.97%	
Other liabilities		2,686,834	2,318,690	84,891	3,091	2,771,725	2,321,781	19.38%	
Total liabilities		6,269,623	6,254,367	84,891	3,091	6,354,514	6,257,458	1.55%	
Net assets:									
Invested in capital assets, net of related debt		3,470,140	2,977,616	30,596	28,296	3,500,736	3,005,912	16.46%	
Restricted		404,429	396,096	0	0	404,429	396,096	2.10%	
Unrestricted		(68,093)	147,990	5,457	4,028	(62,636)	152,018	-141.20%	
Total net assets	\$	3,806,476	3,521,702	36,053	32,324	3,842,529	3,554,026	8.12%	

The District's combined net assets increased by 8.12%, or \$288,503, over the prior year. The largest portion of the District's net assets is the invested in capital assets, net of related debt. The debt related to the investment in capital assets is liquidated with sources other than capital assets.

Restricted net assets represents resources that are subject to external restrictions, constitutional provisions or enabling legislation on how they can be used. The District's restricted net assets increased \$8,333, or 2.10% over the prior year. The increase is primarily a result of the increase in the Debt Service fund balance.

Unrestricted net assets – the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements – decreased \$214,654, or 141.20%. This decrease in unrestricted net assets was primarily a result of the District General Fund balance decreasing during the year.

Figure A-4 shows the changes in net assets for the years ended June 30, 2008 and 2007.

Figure A-4
Changes of Net Assets

THE RESERVE OF THE PARTY OF THE	Changes of Net Assets										
		Governi		Busine	• .		otal	Total			
				Activ		School District		Change			
D 1. 6		2008	2007	2008	2007	2008	2007	2007-08			
Revenues and transfers:											
Program revenues:											
Charges for services	\$	697,956	750,019	124,810	119,212	822,766	869,231	-5.35%			
Operating grants and contributions and restricted interest		792,562	628,981	113,278	109,168	905,840	738,149	22.72%			
General revenues:											
Property tax		2,215,230	2,141,047	0	0	2,215,230	2,141,047	3.46%			
Local option sales and services tax		323,219	302,056	0	0	323,219	302,056	7.01%			
Unrestricted state grants		2,311,930	2,282,898	0	0	2,311,930	2,282,898	1.27%			
Other		63,630	80,428	452	440	64,082	80,868	-20.76%			
Transfers		(47,114)	(39,513)	47,114	39,513	0	0	0.00%			
Total revenues		6,357,413	6,145,916	285,654	268,333	6,643,067	6,414,249	3.57%			
Program expenses: Governmental activities:											
Instructional		3,942,109	3,614,982	0	0	3,942,109	3,614,982	9.05%			
Support services		1,819,786	1,901,263	0	0	1,819,786	1,901,263	-4.29%			
Non-instructional programs		0	0	281,925	271,911	281,925	271,911	3.68%			
Other expenses		545,445	514,631	0	0	545,445	514,631	5.99%			
Total expenses		6,307,340	6,030,876	281,925	271,911	6,589,265	6,302,787	4.55%			
Changes in net assets											
before extraordinary item		50,073	115,040	3,729	(3,578)	53,802	111,462	-51.73%			
Extraordinary item	_	234,701	0	0	0	234,701	0	100.00%			
Changes in net assets		284,774	115,040	3,729	(3,578)	288,503	111,462	158.84%			
Net assets beginning of year	_	3,521,702	3,406,662	32,324	35,902	3,554,026	3,442,564	3.24%			
Net assets end of year	\$	3,806,476	3,521,702	36,053	32,324	3,842,529	3,554,026	8.12%			

In fiscal 2008, property tax, local option sales and services tax and unrestricted state grants account for 76.29% of the revenue from governmental activities while charges for service and sales and operating grants and contributions account for 83.35% of the revenue from business type activities.

The District's total revenues and transfers were approximately \$6.64 million of which \$6.36 million was for governmental activities and approximately \$0.28 million was for business type activities.

As shown in Figure A-4, the District as a whole experienced a 3.57% increase in revenues, net transfers and a 4.55% increase in expenses. The increase in expenses related to increase in instructional expenditures.

### **Governmental Activities**

Revenues, net transfers for governmental activities were \$6,357,413 and expenses were \$6,307,340.

The following table presents the total and net cost of the District's major governmental activities: instruction, support services and other expenses.

Figure A-5
Total and Net Cost of Governmental Activities

		Total C	ost of Service	s	Net C	ost of Service	s
	•	2008	2007	Change 2007-08	2008	2007	Change 2007-08
Instruction	\$	3,942,109	3,614,982	9.05%	2,650,478	2,419,712	9.54%
Support services		1,819,786	1,901,263	-4.29%	1,811,368	1,898,210	-4.57%
Other expenses		545,445	514,631	5.99%	354,976	333,954	6.29%
Totals	\$	6,307,340	6,030,876	10.75%	4,816,822	4,651,876	3.55%

- The cost financed by users of the District's programs was \$697,956.
- Federal and state governments subsidized certain programs with grants and contributions totaling \$792,562.
- The net cost of governmental activities was financed with \$2,215,230 in property tax, \$323,219 in local option sales and services tax, \$2,311,930 in unrestricted state grants, \$18,097 in interest income and \$45,533 in other general revenue.

### **Business-Type Activities**

Revenues of the District's business-type activities were \$285,654 and expenses were \$281,925. The District's business-type activities include the School Nutrition Fund. Revenues of these activities were comprised of charges for service, federal and state reimbursements and investment income.

### INDIVIDUAL FUND ANALYSIS

As previously noted, the WACO Community School District uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

The financial performance of the District as a whole is reflected in its governmental funds, as well. As the District completed the year, its governmental funds reported combined fund balance of \$576,929, compared to last year's ending fund balances of \$745,618. The primary reason for the decrease was the decrease in the General Fund balance and Capital Projects Fund balance.

### Governmental Fund Highlights

- The District's decrease in General Fund financial position is the product of many factors. An increase in the local tax and state aid during the year resulted in an increase in revenues. However, the increase in revenues was more than offset by the District's increase in General Fund expenditures ensuring the financial position of the District to decrease.
- The Management Levy Fund balance increased from \$96,531 in 2007, to \$101,329 in 2008, due to increased local tax revenues.

• The Capital Projects Fund balance decreased from \$211,982 in 2007, to \$178,200 in 2008, due to increased transfers to the Debt Services Fund for debt payments.

### **Proprietary Fund Highlights**

The School Nutrition Fund net assets increased from \$32,324 at June 30, 2007 to \$36,053 at June 30, 2008, representing an increase of 11.54%.

### **BUDGETARY HIGHLIGHTS**

Over the course of the year, WACO Community School District amended its annual budget one time for \$248,748 to reflect additional expenditures associated with non-instructional programs functional area.

The District's revenues were \$136,377 less than budgeted revenues, a variance of 2.01%. The most significant variance resulted from the District receiving less in state sources than originally anticipated.

Total expenditures were less than budgeted, primarily to the District's budget for the General Fund. It is the District's practice to budget expenditures at the maximum authorized spending authority for the General Fund. The District then manages or controls General Fund spending through its line-item budget. As a result, the District's certified budget should always exceed actual expenditures for the year.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

At June 30, 2008, the District had invested \$6.89 million, net of accumulated depreciation, in a broad range of capital assets, including land, buildings, athletic facilities, computers, audio-visual equipment and transportation equipment. (See Figure A-6) This amount represents a net increase of 1.55% from last year. More detailed information about capital assets is available in Note 7 to the financial statements. Depreciation expense for the year was \$300,721.

The original cost of the District's capital assets was \$10,085,789. Governmental funds account for \$9,952,980 with the remainder of \$132,809 in the Proprietary, School Nutrition Fund.

The largest change in capital asset activity during the year occurred in the land improvements category. The District's land improvements totaled \$430,324 at June 30, 2007, compared to \$781,733 reported at June 30, 2008. This increase resulted from the addition of the track to the capital assets listing financed by both the District and WACO Foundation.

Figure A-6
Capital Assets, Net of Depreciation

	Governn	nental	Business	-type	То	Total	
	 Activi	ties	Activi	ties	School	District	Change
	June	30,	June 30,		June	30,	June 30,
	2008 2007		2008	2007	2008	2007	2007-08
Land	\$ 85,850	85,850	0	0	85,850	85,850	0.00%
Buildings	5,718,008	5,873,758	0	0	5,718,008	5,873,758	-2.65%
Land improvements	781,733	430,324	0	0	781,733	430,324	81.66%
Machinery and equipment	272,722 365,72		30,596 28,296	28,296	6 303,318 394,024		-23.02%
Total	\$ 6,858,313	6,755,660	30,596	28,296	6,888,909	6,783,956	1.55%

### Long-Term Debt

At June 30, 2008, the District had long-term debt outstanding of \$3,582,789 in general obligation and other long-term debt outstanding. This represents a decrease of 8.97% from last year. (See Figure A-7) More detailed information about the District's long-term liabilities is available in Note 6 to the financial statements.

The District had total outstanding general obligation bonds payable of \$2,930,000 at June 30, 2008.

The District had total outstanding revenue bonds payable of \$410,000 at June 30, 2008.

The District had total outstanding bus lease payable from the Capital Projects Fund of \$48,173 at June 30, 2008.

The District had total outstanding early retirement payable from the Special Revenue, Management Fund of \$188,624 at June 30, 2008.

The District also had total outstanding compensated absences payable from the General Fund of \$5,992 at June 30, 2008.

Figure A-7

Outstanding	Long-	Term Obligation	ns	
		Total Se	Total	
		Distr	Change	
		June	30,	June 30,
		2008	2007-08	
General obligation bonds	\$	2,930,000	3,165,000	-7.42%
Revenue bonds		410,000	510,000	-19.61%
Bus leases		48,173	103,044	-53.25%
Early retirement		188,624	147,452	27.92%
Compensated absences		5,992	10,181	-41.15%
Total	\$	3,582,789	3,935,677	-8.97%

### ECONOMIC FACTORS BEARING ON THE DISTRICT'S FUTURE

At the time these financial statements were prepared and audited, the District was aware of several existing circumstances that could significantly affect its financial health in the future:

- Low allowable growth over several years and enrollment decreases is negatively impacting the District's spending authority. Contractual increases and program changes cannot be made without thorough consideration of our unspent authorized budget.
- Continued budget concerns at state level will affect future projections. The District has been forced to shift funding to property taxes.

### CONTACTING THE DISTRICT'S FINANCIAL MANAGEMENT

This financial report is designed to provide the District's citizens, taxpayers, customers, investors and creditors with a general overview of the District's finances and to demonstrate the District's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Carrie Coble, Board Secretary/Business Manager, WACO Community School District, 706 N. Pearl St., Wayland, Iowa, 52654.

### BASIC FINANCIAL STATEMENTS

### WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF NET ASSETS JUNE 30, 2008

		Governmental	Business-type	
		Activities	Activities	Total
ASSETS				
Cash and pooled investments				
ISCAP(Note 5)	\$	266,152	0	266,152
Other		422,301	83,181	505,482
Receivables:				
Property tax:				
Delinguent		43,176	0	43,176
Succeeding year		2,324,270	0	2,324,270
Accounts		161,786	14	161,800
Accrued ISCAP interest(Note 5)		101	0	101
Inventories		0	7,153	7,153
Capital assets, net of accumulated		_	.,	,
depreciation (Note 7)		6,858,313	30,596	6,888,909
TOTAL ASSETS		10,076,099	120,944	10,197,043
TOTAL ADDETO	***********	10,070,099	120, 344	10,137,043
LIABILITIES				
Accounts payable		47,982	83,100	131,082
Interest payable		45,977	0	45,977
ISCAP warrants payable(Note 5)		264,000	0	264,000
ISCAP accrued interest payable(Note 5)		78	0	78
ISCAP unamortized premiums payable		4,527	0	4,527
Deferred revenue:		•		
Succeeding year property tax		2,324,270	0	2,324,270
Unearned revenue		0	1,791	1,791
Long-term liabilities (Note 6):			·	
Portion due within one year:				
General obligation bonds payable		245,000	0	245,000
Revenue bond payable		100,000	0	100,000
Bus lease payable		23,524	0	23,524
Early retirement		36,962	0	36,962
Compensated absences		5,992	0	5,992
Portion due after one year:		5, 552	V	3,332
General obligation bonds payable		2,685,000	0	2,685,000
Revenue bond payable		310,000	0	310,000
Bus lease payable		24,649	0	24,649
		•	0	
Early retirement		151,662	-	151,662
TOTAL LIABILITIES		6,269,623	84,891	6,354,514
NET ASSETS				
Invested in capital assets, net of				
related debt		3,470,140	30,596	3,500,736
Restricted for:				
Debt service		86,678	0	86,678
Talented and gifted		15,630	0	15,630
Beginning teacher mentoring program		1,076	0	1,076
Salary improvement program		301	0	301
Market factor		4,197	Ö	4,197
Early intervention		23,469	Ö	23,469
Professional development		10,858	Ö	10,858
Market factor incentives			0	4,110
		4,110		
Capital projects		178,200	0	178,200
Physical plant and equipment levy		29,773	0	29,773
Other special revenue purposes		50,137	0	50,137
Unrestricted		(68,093)	5,457	(62,636)
TOTAL NET ASSETS	ş	3,806,476	36,053	3,842,529

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

### WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2008

		Program Revenues			Net (Expense) Revenue			
	-		Operating Grants,	and Chan	ges in Net A	ssets		
		Charges	Contributions	Govern-	Business-			
		for	and Restricted	mental	Type			
	Expenses	Services	Interest	Activities	Activities	Total		
Functions/Programs								
Governmental activities:								
Instruction:						/1 /10 01()		
Regular instruction	\$ 2,458,102	477,239	561,847	(1,419,016)	0	(1,419,016)		
Special instruction	815,142	80,256	29,005	(705,881)	0	(705,881)		
Other instruction	668,865	135,203	8,081	(525,581)	0	(525,581)		
	3,942,109	692,698	598,933	(2,650,478)	0	(2,650,478)		
Support services:				(107.104)	٥	(107 104)		
Student services	127,124	0	0	(127,124)	0	(127, 124)		
Instructional staff services	126,335	0	0	(126, 335)		(126, 335)		
Administration services	709,569	0	0	(709,569)	_	(709,569)		
Operation and maintenance of plant services	501,663	0	0	(501,663)		(501,663)		
Transportation services	355,095	5,258	3,160	(346,677)		(346,677)		
	1,819,786	5,258	3,160	(1,811,368)	0	(1,811,368)		
Other expenditures:					_			
Long-term debt interest	152,866	0	0	(152,866)		(152,866)		
AEA flowthrough	190,469	0	190,469	0	0	0		
Depreciation (unallocated) *	202,110	0	0	(202,110)		(202,110)		
pepieciacion(unariocacca)	545,445	0	190,469	(354,976)	0	(354,976)		
Total governmental activities	6,307,340	697,956	792,562	(4,816,822)	0	(4,816,822)		
Total governmental desivisies	, ,							
Business-Type activities:								
Non-instructional programs:								
Nutrition services	281,925	124,810	113,278	0	(43,837)	(43,837)		
Total business-type activities	281,925	124,810	113,278	0	(43,837)	(43,837)		
Total business type detivities								
Total	\$ 6,589,265	822,766	905,840	(4,816,822	) (43,837)	(4,860,659)		
General Revenues and Transfers:								
General Revenues:								
Property tax levied for:								
General purposes				\$ 1,881,554		1,881,554		
Debt services				296,094		296,094		
Capital outlay				37,582	0	37,582		
Local option sales and services tax				323,219	0	323,219		
				2,311,930	0	2,311,930		
Unrestricted state grants				18,097	452	18,549		
Unrestricted investment earnings				45,533		45,533		
Other general revenues				(47,114		0		
Transfers								
				4,866,895	47,566	4,914,461		
Total general revenues and transfers				-1,000,000				
				50,073	3,729	53,802		
Changes in net assets before extraordinary item								
Extraordinary Item(Note 11):				234,703	1 0	234,701		
Significant donation from private sources				231,100				
				284,77	4 3,729	288,503		
Changes in net assets				201,11	- 5,.25	_20,000		
				3 521 70	2 32,324	3,554,026		
Net assets beginning of year				3,521,70	L J2, J24	3,331,020		
				\$ 3,806,47	6 36,053	3,842,529		
Net assets end of year				7 5,000,37	30,000	-,-10,000		

 $<sup>^{\</sup>star}$  This amount excludes the depreciation that is included in the direct expense of various programs.

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

## WACO COMMUNITY SCHOOL DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS JUNE 30, 2008

		General	Manage- ment Levv	Capital Projects	Other Nonmajor Governmental Funds	Total
ASSETS		OCHCINI	201	220,0002		
Cash and pooled investments						
ISCAP(Note 5)	\$	266,152	0	0	0	266,152
Other		39,292	99,473	183,508	100,028	422,301
Receivables:						
Property tax:						10 156
Delinquent		34,844	1,856	0	6,476	43,176
Succeeding year		1,965,225	30,000	0	329,045	2,324,270
Interfund		3,725	0	0	64,644	68,369
Accounts		100,244	0	59,336	2,206	161,786
Accrued ISCAP interest (Note 5)		101	0	0	0	101
TOTAL ASSETS	\$	2,409,583	131,329	242,844	502,399	3,286,155
LIABILITIES AND FUND BALANCES						
Liabilities:						
Interfund payable	\$	0	0	64,644	3,725	68,369
Accounts payable		44,901	0	0	3,081	47 <b>,</b> 982
ISCAP warrants payable(Note 5)		264,000	0	0	0	264,000
ISCAP accrued interest payable (Note 5)		78	0	0	0	78
ISCAP unamortized premiums payable		4,527	0	0	0	4,527
Deferred revenue:						
Succeeding year property tax		1,965,225	30,000	0	329,045	2,324,270
Total liabilities		2,278,731	30,000	64,644	335,851	2,709,226
Fund balances:						
Reserved for:						
Debt service		0	0	0	•	86,678
Talented and gifted		15,630	0	0		15,630
Beginning teacher mentoring program		1,076	0	0		1,076
Salary improvement program		301	0	0		301
Market factor		4,197	0	0		4,197
Early intervention		23,469	0	0		23,469
Professional development		10,858	0	0		10,858
Market factor incentives		4,110	0		0	4,110
Unreserved:						100 610
Undesignated	_	71,211	101,329			430,610
Total fund balances		130,852	101,329			576,929
TOTAL LIABILITIES AND FUND BALANCES	\$	2,409,583	131,329	242,844	502,399	3,286,155

(3,582,789)

3,806,476

### WACO COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE BALANCE SHEET - GOVERNMENTAL FUNDS TO THE STATEMENT OF NET ASSETS JUNE 30, 2008

Total fund balances of governmental funds (page 15)	\$ 576 <b>,</b> 929
Amounts reported for governmental activities in the statement of net assets are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported as assets in in the governmental funds.	6,858,313
Accrued interest payable in long-term liabilities is not due and payable in the current period and, therefore, is not reported as a liability in the governmental funds.	(45,977)
Long-term liabilities, including bonds payable, bus lease payable, early retirement and compensated absences are not due and payable in the current period and, therefore, are	

not reported as liabilities in the governmental funds.

Net assets of governmental activites (page 13)

### WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2008

		Canada	Manage- ment	Capital	Other Nonmajor Governmental	
REVENUES:		General	Levy	Projects	Funds	Total
Local sources:					4	
Local tax	\$	1,786,395	95,159	323,219	333,676	2,538,449
Tuition	,	546,965	0	0	0	546,965
Other		173,060	10,892	3,639	142,019	329,610
State sources		2,809,270	0	0	0	2,809,270
Federal sources		180,233	0	0	0	180,233
Total revenues		5,495,923	106,051	326,858	475,695	6,404,527
EXPENDITURES:						
Current:						
Instruction:						
Regular instruction		2,414,544	2,386	0	0	2,416,930
Special instruction		815,142	0	0	0	815,142
Other instruction		516,345	0	0	152,520	668,865
		3,746,031	2,386	0	152,520	3,900,937
Support services:						
Student services		127,124	0	0	0	127,124
Instructional staff services		126,335	0	0	0	126,335
Administration services		651,516	61,776	0	0	713,292
Operation and maintenance of plant services		483,412	24,198	0	0	507,610
Transportation services		259,868	12,893	0	0	272,761
		1,648,255	98,867	0	0	1,747,122
Other expenditures:						
Facilities acquisitions		0	0	143,160	7,828	150,988
Long-term debt:						
Principal		0	0	0	393,267	393,267
Interest and fiscal charges		0	0	0	150,788	150 <b>,</b> 788
AEA flowthrough		190,469	0	0	0	190,469
		190,469	0	143,160	551,883	885,512
Total expenditures		5,584,755	101,253	143,160	704,403	6,533,571
Excess(deficiency) of revenues						
over(under) expenditures		(88,832)	4,798	183,698	(228,708)	(129,044)
Other financing sources(uses):						
Proceeds from bus lease		0	0	3,396	0	3,396
Transfer in		0	0	0	254,876	254,876
Transfer out		(43,041)	0	(220,876)	(34,000)	(297,917)
Total other financing sources(uses)		(43,041)	0	(217,480)	220,876	(39,645)
Net change in fund balances		(131, 873)	4,798	(33,782)	(7,832)	(168,689)
Fund balance beginning of year		262,725	96,531	211,982	174,380	745,618
Fund balance end of year	\$	130,852	101,329	178,200	166,548	576,929

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

284,774

# WACO COMMUNITY SCHOOL DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED JUNE 30, 2008

TEAN ENDED COME 50, 2	000		
Net change in fund balances - total governmental funds(page 17)			\$ (168, 689)
Amounts reported for governmental activities in the statement of activities are different because:			
Capital outlays to purchase or build capital assets are reported in governmental funds as expenditures. However, those costs are reported in the Statement of Net Assets are not reported in the Statement of Net Assets and are allocated over their estimated useful lives as depreciation expense in the Statement of Activities. Capital outlays and depreciation expense in the current year, as follows:  Capital outlays  Depreciation expense  Significant donation from private sources	\$	163,068 (295,116) 234,701	102,653
Proceeds from issuing long-term liabilities provide current financial resources to governmental funds, but issuing debt increases long-term liabilities in the Statement of Net Assets. Repayment of long-term liabilities is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the Statement of Net Assets. Current year issuances and repayments, as follows:  Issued Repaid	\$	(74,000) 463,871	389,871
Interest on long-term debt in the Statement of Activities differs from the amount reported in the governmental funds because interest is recorded as an expenditure in the funds when due. In the Statement of Activities, interest expense is recognized as the interest accrues, regardless of when it is due.			(2,078)
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental fund.  Early retirement Compensated Absences	\$	(41,172) 4,189	(36, 983)

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

Changes in net assets of governmental activities(page 14)

### WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF NET ASSETS PROPRIETARY FUND JUNE 30, 2008

	School Nutrition		
ASSETS Cash and cash equivalents Accounts Inventories Capital assets, net of accumulated	\$	83,181 14 7,153	
depreciation(Note 7) TOTAL ASSETS		30,596	
LIABILITIES Accounts payable Unearned revenues TOTAL LIABILITES		83,100 1,791 84,891	
NET ASSETS Invested in capital assets Unrestricted		30,596 5,457	
TOTAL NET ASSETS	\$	36,053	

## WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF REVENUES, EXPENSES AND CHANGES IN FUND NET ASSETS PROPRIETARY FUND YEAR ENDED JUNE 30, 2008

	N	School Jutrition
OPERATING REVENUE: Local sources: Charges for services	\$	124,810
OPERATING EXPENSES: Non-instructional programs: Food service operations: Salaries Benefits Services Supplies Depreciation TOTAL OPERATING EXPENSES		83,286 42,856 7,599 142,579 5,605 281,925
OPERATING LOSS		(157,115)
NON-OPERATING REVENUES: Interest income State sources Federal sources TOTAL NON-OPERATING REVENUES		452 3,231 110,047 113,730
Change in net assets before other financing sources		(43,385)
OTHER FINANCING SOURCES Capital contributions Transfer in TOTAL OTHER FINANCING SOURCES		4,073 43,041 47,114
Change in net assets		3,729
Net assets at beginning of year		32,324
Net assets end of year	\$	36,053

### WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF CASH FLOWS PROPRIETARY FUND YEAR ENDED JUNE 30, 2008

		School
	N	utrition
Cash flows from operating activities:		
Cash received from sale of lunches and breakfasts	\$	122,534
Cash received from miscellaneous operating activities		1,094
Cash payments to employees for services		(126, 142)
Cash payments to suppliers for goods or services		(59 <b>,</b> 762)
Net cash used in operating activities		(62 <b>,</b> 276)
Cash flows from non-capital financing activities:		
Transfer from General Fund		43,041
State grants received		3,231
Federal grants received		102,362
Net cash provided by non-capital financing		148,634
activities		140,034
Cash flows from investing activities:		4 5 2
Interest on investments		452 452
Net cash provided by investing activities		432
Cash flows from capital financing activities:		
Acquisition of assets		(3,832)
Net cash used in financing activities		(3,832)
Net increase in cash and cash equivalents		82,978
		203
Cash and cash equivalents at beginning of year		
Cash and cash equivalents at end of year	\$	83,181
Reconciliation of operating loss to net cash used		
in operating activities:	_	(255 225)
Operating loss	\$	(157,115)
Adjustments to reconcile operating loss to net		
cash used in operating activities:		7,685
Commodities consumed		5,605
Depreciation		(237)
Increase in inventories		(14)
Increase in accounts receivable		82,968
Increase in accounts payable		(1,168)
Decrease in deferred revenue	Ś	(62,276)
Net cash used in operating activities	<del></del>	32,2.3,
RECONCILIATION OF CASH AND CASH EQUIVALENTS AT YEAR END TO SPECIFIC ASSETS INCLUDED ON COMBINED BALANCE SHEET:		
Current assets:	<u>ر</u>	02 101
Cash and pooled investments	ş	83,181

NON-CASH INVESTING, CAPITAL AND FINANCING ACTIVITIES:

During the year ended June 30, 2008, the District received Federal commodities valued at \$7,685.

During the year ended June 30, 2008, the District received \$4,073 in capital contributions from the Capital Projects Funds.

SEE NOTES TO BASIC FINANCIAL STATEMENTS.

### WACO COMMUNITY SCHOOL DISTRICT STATEMENT OF FIDUCIARY ASSETS AND LIABILITIES AGENCY FUND JUNE 30, 2008

	I	Agency
ASSETS Cash and pooled investments	\$	78,269
LIABILITIES  Due to other groups	\$	78,269

### WACO COMMUNITY SCHOOL DISTRICT NOTES TO BASIC FINANCIAL STATEMENTS JUNE 30, 2008

### (1) Summary of Significant Accounting Policies

The WACO Community School District is a political subdivision of the State of Iowa and operates public schools for children in grades kindergarten through twelve and special education pre-kindergarten. Additionally, the District either operates or sponsors various adult education programs. These courses include remedial education as well as vocational and recreational courses. The geographic area served includes the Cities of Wayland, Crawfordsville, and Olds Iowa, and the predominate agricultural territory in Washington, Louisa, Jefferson and Henry Counties. The District is governed by a Board of Education whose members are elected on a non-partisan basis.

The District's financial statements are prepared in conformity with U.S. generally accepted accounting principles as prescribed by the Governmental Accounting Standards Board.

### A. Reporting Entity

For financial reporting purposes, WACO Community School District has included all funds, organizations, agencies, boards, commissions and authorities. The District has also considered all potential component units for which it is financially accountable, and other organizations for which the nature and significance of their relationship with the District are such that exclusion would cause the District's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body, and (1) the ability of the District to impose its will on that organization or (2) the potential for the organization to provide specific benefits to, or impose specific financial burdens on the District. The WACO Community School District has no component units which meet the Governmental Accounting Standards Board criteria.

Jointly Governed Organizations - The District participates in a jointly governed organization that provides services to the District but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. The District is a member of the Washington, Louisa, Jefferson and Henry County Assessors' Conference Board.

### B. Basis of Presentation

Government-wide financial statements - The Statement of Net Assets and the Statement of Activities report information on all of the nonfiduciary activities of the District. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by tax and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The Statement of Net Assets presents the District's nonfiduciary assets and liabilities, with the difference reported as net assets. Net assets are reported in three categories:

Invested in capital assets, net of related debt consists of capital assets, net of accumulated depreciation and reduced by outstanding balances for bonds, notes, and other debt that are attributed to the acquisition, construction, or improvement of those assets.

Restricted net assets result when constraints placed on net assets use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net asset consist of net assets that do not meet the definition of the two preceding categories. Unrestricted net assets often have constraints on resources that are imposed by management, but can be removed or modified.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that clearly identifiable with a specific function. Program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function and 2) grants, contributions and interest that are restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program revenues are reported instead as general revenues.

Fund Financial Statements - Separate financial statements are provided for governmental, proprietary, and fiduciary funds, even though the latter are excluded from the Government-wide financial statements. Major individual governmental funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as other nonmajor governmental funds.

The District reports the following major governmental funds:

The General Fund is the general operating fund of the District. All general tax revenues and other receipts that are not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating expenses, including instructional, support and other costs.

The Management Fund is used to account for the District's early retirement program and property insurance.

The Capital Projects Fund is used to account for all resources used in the acquisition of capital facilities.

The District's proprietary fund is the School Nutrition Fund. The School Nutrition Fund is used to account for the food service operations of the District.

The District also reports a fiduciary fund that focuses on net assets and changes in net assets. The District's fiduciary fund is as follows:

The Agency Fund is used to account for assets held by the District as an agent for individuals, private organizations and other governments. The Agency Fund is custodial in nature, assets equal liabilities, and does not involve measurement of results of operations.

### C. Measurement Focus and Basis of Accounting

The government-wide, proprietary and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property tax is recognized as revenue in the year for which it is levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been satisfied.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days after year end.

Property tax, intergovernmental revenues (shared revenues, grants and reimbursements from other governments) and interest associated with the current fiscal period are all considered to be susceptible to accrual. All other revenue items are considered to be measurable and available only when cash is received by the District.

Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, principal and interest on long-term debt, claims and judgments, and compensated absences are recognized as expenditures only when payment is due. Capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

Under terms of grant agreements, the District funds certain programs by a combination of specific cost-reimbursement grants and general revenues. Thus, when program expenses are incurred, there are both restricted and unrestricted net assets available to finance the program. It is the District's policy to first apply cost-reimbursement grant resources to such programs, and then general revenues.

The proprietary fund of the District applies all applicable GASB pronouncements as well as the following pronouncements issued on or before November 30, 1989, unless these pronouncements conflict with or contradict GASB pronouncements: Financial Accounting Standards Board Statements and Interpretations, Accounting Principles Board Opinions, and Accounting Research Bulletins of the Committee on Accounting Procedure.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the District's enterprise fund is charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

The District maintains its financial records on the cash basis. The financial statements of the District are prepared by making memorandum adjusting entries to the cash basis financial records.

### D. Assets, Liabilities and Fund Balances

The following accounting policies are followed in preparing the financial statements:

Cash, Pooled Investments and Cash Equivalents - The cash balances of most District funds are pooled and invested. Investments are stated at fair value except for the investment in the Iowa Schools Joint Investment Trust which is valued at amortized cost and non-negotiable certificates of deposit which are stated at cost.

For purposes of the statement of cash flows, all short-term cash investments that are highly liquid are considered to be cash equivalents. Cash equivalents are readily convertible to known amounts of cash and, at the day of purchase, they have a maturity date no longer than three months.

Property Tax Receivable - Property tax in the governmental funds are accounted for using the modified accrual basis of accounting.

Property tax receivable is recognized in these funds on the levy or lien date, which is the date that the tax asking is certified by the Board of Education. Delinquent property tax receivable represents unpaid taxes for the current and prior years. The succeeding year property tax receivable represents taxes certified by the Board of Education to be collected in the next fiscal year for the purposes set out in the budget for the next fiscal year. By statute, the District is required to certify its budget in April of each year for the subsequent fiscal year. However, by statute, the tax asking and budget certification for the following fiscal year becomes effective on the first day of that year. Although the succeeding year property tax receivable has been recorded, the related revenue is deferred in both the Government-wide and fund financial statements and will not be recognized as revenue until the year for which it is levied.

Property tax revenue recognized in these funds become due and collectible in September and March of the fiscal year with a 1½% per month penalty for delinquent payments; is based on January 1, 2006 assessed property valuations; is for the tax accrual period July 1, 2007 through June 30, 2008 and

reflects the tax asking contained in the budget certified to the County Board of Supervisors in April, 2007.

Interfund Receivables and Payables - During the course of its operations, the District has numerous transactions between funds. To the extent that certain transactions between funds had not been paid or received as of June 30, 2008 balances of interfund accounts receivable or payable have been recorded.

<u>Due from Other Governments</u> - <u>Due from other governments</u> represents amounts due from the State of Iowa, various shared revenues, grants and reimbursements from other governments.

<u>Inventories</u> - Inventories are valued at cost using the firstin, first-out method for purchased items and government commodities. Inventories of proprietary funds are recorded as expenses when consumed rather than when purchased or received.

Capital Assets - Capital assets, which include property, machinery, and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide statement of net assets. Capital assets are recorded at historical cost. Donated capital assets are recorded at estimated fair market value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Capital assets are defined by the District as assets with an initial, individual cost in excess of the following thresholds and estimated useful lives in excess of two years.

Asset Class	 Amount
Land Buildings Land improvements	\$ 5,000 5,000 5,000
Machinery and equipment: School Nutrition Fund equipment Other machinery and equipment	500 5,000

Capital assets are depreciated using the straight line method over the following estimated useful lives:

	Estimated
	Useful Lives
Asset Class	(In Years)
Buildings	50 years
Land improvements	20 years
Machinery and equipment	5-12 years

Deferred Revenue - Although certain revenues are measurable, they are not available. Available means collected within the current period or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue in the governmental fund financial statements represent the amount of assets that have been recognized, but the related revenue has not been recognized since the assets are not collected within the current period

or expected to be collected soon enough thereafter to be used to pay liabilities of the current period. Deferred revenue consists of unspent grant proceeds as well as property tax receivables and other receivables not collected within sixty days after year end.

Deferred revenue on the statement of net assets consists of succeeding year property tax receivable that will not be recognized as revenue until the year for which it is levied.

Unearned Revenues - Unearned revenues are monies collected for lunches that have not yet been served. The lunch account balances will either be reimbursed or served lunches. The lunch account balances are reflected on the Statement of Net Assets in the Proprietary, School Nutrition Fund.

Compensated Absences - District employees accumulate a limited amount of earned but unused vacation for subsequent use or for payment upon termination, death or retirement. A liability is recorded when incurred in the government-wide financial statements. A liability for these amounts is reported in governmental fund financial statements only for employees that have resigned or retired. The compensated absences liability has been computed based on rates of pay in effect at June 30, 2008. The compensated absences liability attributable to the governmental activities will be paid primarily by the General Fund.

Long-term Liabilities - In the government-wide financial statements, long-term debt and other long-term obligations are reported as liabilities in the governmental activities column in the Statement of Net Assets.

Fund Balances - In the governmental fund financial statements, reservations of fund balance are reported for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose.

Restricted Net Assets - In the Government-wide Statement of Net Assets, net assets are reported as restricted when constraints placed on net asset use are either externally imposed by creditors, grantors, contributors or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation.

### E. Budgeting and Budgetary Control

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### (2) Cash and Pooled Investments

The District's deposits at June 30, 2008 were entirely covered by Federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The District is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by

the Board of Education; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The District had investments in the Iowa Schools Joint Investment Trust as follows:

	Amo	rtized
	·	Cost
Diversified portfolio	\$	1,339

The investments are valued at an amortized cost pursuant to Rule 2a-7 under the Investment Company Act of 1940.

Credit risk. The investments in the Iowa Schools Joint Investment Trust were both rated Aaa by Moody's Investors Service.

### (3) Interfund Receivables and Payables

The detail of interfund receivables and payables at June 30, 2008 is as follows:

Receivable Fund	Payable Fund	 Amount
Debt Service	Capital Projects	\$ 64,644
General	Special Revenue, Physical Plant and Equipment Levy	 3,725
Total		\$ 68,369

### (4) Transfers

The detail of transfers for the year ended June 30, 2008 is as follows:

Transfer to	Transfer from	Amount
Enterprise, School Nutrition	General	\$ 43,041
Debt Service	Special Revenue, Physical Plant and Equipment Levy	34,000
Debt Service	Capital Projects	 220,876
Total		\$ 297,917

Transfers generally move revenues from the fund statutorily required to collect the resources to the fund statutorily required to expend the resources.

School Nutrition Fund transferred to the General Fund to pay salaries and benefits paid from the General Fund.

Physical Plant and Equipment Levy transferred to the Debt Service Fund to pay the bus lease.

Capital Projects Fund transferred to the Debt Service Fund to pay revenue bonds and a new bus lease.

#### (5) Iowa School Cash Anticipation Program (ISCAP)

The District participates in the Iowa Schools Cash Anticipation Program (ISCAP). ISCAP is a program of the Iowa Association of School Boards and is designed to provide funds to participating entities during periods of cash deficits. ISCAP is funded by a semiannual issuance of anticipatory warrants, which mature as noted below. The warrant sizing of each school corporation is based on a projection of cash flow needs during the semiannual period. ISCAP accounts are maintained for each participating entity, and monthly statements are provided regarding their cash balance, interest earnings, and amounts available for withdrawal for each outstanding series of warrants. These accounts are reflected as restricted assets on the balance sheet. Bankers Trust Co. NA is the trustee for the program. A summary of the District's participation in ISCAP as of June 30, 2008 is as follows:

		Final			Accrued		Accrued
Series	Warrant Date	Warrant Maturity	In	vestments	Interest Receivable	Warrants Payable	Interest Payable
2008-09A	6/26/08	6/25/09	\$	266,152	101	264,000	78

The District pledges its state foundation aid payments and General Fund receipts as security for warrants issued. Repayments must be made when General Fund receipts are received. If a balance is outstanding on the last date the funds are available to be drawn, then the District must repay the outstanding withdrawal from its General Fund receipts, and must make minimum warrant repayments on the 25th of each month immediately following the final date that the warrant proceeds may be used in an amount equal to 25% of the warrant amount. No ISCAP advance activity was noted in the General Fund for the year ended June 30, 2008.

The warrants bear interest and the available proceeds of the warrants are invested at the interest rates shown below:

	Interest	Interest
	Rates on	Rates on
Series	Warrants	Investments
***************************************		
2008-09A	3.500%	3.469%

### (6) Long-Term Liabilities

Changes in long-term liabilities for the year ended June 30, 2008 are summarized as follows:

		Balance Beginning of Year	Additions	Deletions	Balance End of Year	Due Within One Year	
General obligation bonds	\$	3,165,000	0	235,000	2,930,000	245,000	
Revenue bonds	•	510,000	0	100,000	410,000	100,000	
Bus leases		103,044	74,000	128,871	48,173	23,524	
Early retirement		147,452	64,698	23,526	188,624	36,962	
Compensated absences		10,181	5,992	10,181	5,992	5,992	
Total	\$	3,935,677	144,690	497,578	3,582,789	411,478	

### General Obligation Bonds

Details of the District's June 30, 2008 general obligation bonded indebtedness is as follows:

Year	Bond Issue of April 1, 2005						
Ending	Interest						
June 30,	Rates			Principal	Interest	Total	
2009	3.75	용	\$	245,000	109,610	354,610	
2010	4.00			255,000	100,422	355,422	
2011	3.35			265,000	90,223	355,223	
2012	3.45			275,000	81 <b>,</b> 345	356,345	
2013	3.55			285,000	71 <b>,</b> 857	356 <b>,</b> 857	
2014	3.65			300,000	61,740	361,740	
2015	3.75			305,000	50 <b>,</b> 790	355 <b>,</b> 790	
2016	3.85			320,000	39 <b>,</b> 353	359,353	
2017	3.95			335,000	27 <b>,</b> 033	362,033	
2018	4.00			345,000	13,800	358,800	
rm . I . T			^	0 030 000	CAC 173	2 576 172	
Total			\$	2,930,000	646,173	3,576,173	

### Revenue Bonds Payable

Details of the District's June 30, 2008 revenue bonded indebtedness are as follows:

Year		В	onc	d Issue of A	ugust 1, 2006	
Ending	Interest					
June 30,	Rates			Principal	Interest	Total
2009	4.50	ફ	\$	100,000	16,463	116,463
2010	4.50			100,000	11,962	111,962
2011	4.50			105,000	7 <b>,</b> 350	112,350
2012	4.75			105,000	2,494	107,494
Total			\$	410,000	38,269	448,269

The District has pledged future local option sales and services tax revenues to repay the \$510,000 bonds issued in August 2006. The bonds were issued for the purpose of defraying a portion of the cost of school infrastructure. The bonds are payable solely from the proceeds of the local option sales and services tax revenues received by the District and are payable through 2012. The bonds are not a general obligation of the

District. However, the debt is subject to the constitutional debt limitation of the District. Annual principal and interest payments on the bonds required 37.39% of the local option sales and services tax revenues. The total principal and interest remaining to be paid on the notes is \$448,269. For the current year, principal and interest paid on the bonds was \$120,837 and local option sales and services tax revenues were \$323,219.

The resolution providing for the issuance of the local option sales and services tax revenue bonds includes the following provisions:

- a) \$51,000 of the proceeds from the issuance of the revenue bonds shall be deposited to the Reserve Account to be used solely for the purpose of paying principal and interest on the bonds if insufficient money is available in the Sinking Account.

  The balance of the proceeds shall be deposited to the Project Account.
- b) All proceeds from the local option sales and services tax shall be placed in a Revenue Account.
- c) Monies in the Revenue Account shall be disbursed to make deposits into a Sinking Account to pay the principal and interest requirements of the revenue bonds for the fiscal year.
- d) Any monies remaining in the Revenue Account after the required transfer to the Sinking Account may be transferred to the Project Account to be used for any lawful purpose.

#### Bus Leases

During the year ended June 30, 2008, the District entered into a bus lease agreement for two buses with Blue Bird Body Company. Payments for the lease agreements will be paid by the Capital Projects Fund. Details of this lease agreement are as follows:

Year			Bus lease	of October 19	, 2007
Ending June 30,	Interest Rate		Principal	Interest	Total
2009 2010	4.78 4.78	ફ \$	23,524 24,649	2,303 1,178	25,827 25,827
Total		\$	48,173	3,481	51,654

### Early Retirement

The District had previously offered a voluntary early retirement plan to its certified employees, classified employees and administrative staff. Eligible employees must have completed fifteen years of continuous service to the District in order to qualify for supplemental benefits. Employees must complete an application which is subject to approval by the Board of Education. Early retirement incentives for each eligible employee are on the "per diem" basis based on the current contract at the time of retirement. "Per diem" is defined as per day pay based upon contract days and annual salary. Early retirement expenditures for the year ended June 30, 2008 totaled \$23,526.

### (7) Capital Assets

Capital assets activity for the year ended June 30, 2008 is as follows:

		Balance Beginning of Year	Increases	Decreases	Balance End of Year
Governmental activities:					
Capital assets not being depreciated:					
Land	\$	85,850	0	0	85,850
Total capital assets not being depreciated		85,850	0	0	85,850
Capital assets being depreciated: Buildings		8,016,457	0	0	8,016,457
Land improvements		554,127	0 397 <b>,</b> 769	0	951,896
Machinery and equipment		898,777	0	0	898 <b>,</b> 777
Total capital assets being depreciated	_	9,469,361	397,769	0	9,867,130
Less accumulated depreciation for:					
Buildings		2,142,699	155,750	0	2,298,449
Land improvements		123,803	46,360	0	170,163
Machinery and equipment		533,049	93,006	0	626,055
Total accumulated depreciation		2,799,551	295,116	0	3,094,667
Total capital assets being depreciated, net		6,669,810	102,653	0	6,772,463
Governmental activities capital assets, net	\$	6,755,660	102,653	0	6,858,313
		Balance Beginning of Year	Increases	Decreases	Balance End of Year
Business-type activities:					
Machinery and equipment	\$	124,904	7,905	0	132,809
Less accumulated depreciation		96,608	5,605	0	102,213
Business-type activities capital assets, net	\$	28,296	2,300	0	30,596
Depreciation expense was charged by the Distriction Governmental activities: Support services:	ct a	as follows:			
Operation and maintenance of plant service	26				\$ 10,672
Transportation	50			-	82,334
Unallocated depreciation				-	93,006 202,110
Total governmental activities depreciation e		\$ 295,116			
Business-type activities: Food services					\$ 5 <b>,</b> 605
				=	

#### (8) Pension and Retirement Benefits

The District contributes to the Iowa Public Employees Retirement System (IPERS) which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits which are established by State statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa, 50306-9117.

Plan members are required to contribute 3.90% of their annual salary and the District is required to contribute 6.05% of annual covered payroll. Contribution requirements are established by State statute. The District's contribution to IPERS for the years ended June 30, 2008, 2007 and 2006 were \$200,381, \$176,396 and \$167,742, respectively, equal to the required contributions for each year.

### (9) Risk Management

WACO Community School District is exposed to various risks of loss related to torts; theft; damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The District assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

### (10) Area Education Agency

The District is required by the Code of Iowa to budget for its share of special education support, media and educational services provided through the area education agency. The District's actual amount for this purpose totaled \$190,469 for the year ended June 30, 2008 and is recorded in the General Fund by making a memorandum adjusting entry to the cash basis financial statements.

### (11) Extraordinary Item

During the year ended June 30, 2008, the WACO Foundation constructed a track. The track was added to the capital asset listing of the District.

### (12) Subsequent Events

The State Auditor's office conducted a re-audit of the WACO Community School District, dated January 8, 2008 and released the report on March 27, 2008. The audit was for the period of July 1, 2005 to June 30, 2006. More information is available in comment II-K-08 on page 46 of this audit report.

### REQUIRED SUPPLEMENTARY INFORMATION

### WACO COMMUNITY SCHOOL DISTRICT BUDGETARY COMPARISON OF REVENUES, EXPENDITURES AND CHANGES IN BALANCES -

### BUDGET AND ACTUAL - ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUND

### REQUIRED SUPPLEMENTARY INFORMATION YEAR ENDED JUNE 30, 2008

	Governmental			m-+-1	Budgeted Amounts		Final to
		Fund Types Actual	Fund Type Actual	Total Actual	Original	Final	Actual Variance
		Accual	Actual	notual	Oliginal	ringi	Variance
Revenues:							
Local sources	\$	3,415,024	125,262	3,540,286	3,535,856	3,535,856	4,430
State sources		2,809,270	3,231	2,812,501	2,928,588	2,928,588	(116,087)
Federal sources		180,233	110,047	290,280	315,000	315,000	(24,720)
Total revenues		6,404,527	238,540	6,643,067	6,779,444	6,779,444	(136,377)
Expenditures							
Instruction		3,900,937	0	3,900,937	4,405,764	4,405,764	504,827
Support services		1,747,122	0	1,747,122	2,340,971	2,340,971	593,849
Non-instructional programs		0	281,925	281,925	251,252	500,000	218,075
Other expenditures		885,512	0	885,512	1,232,217	1,232,217	346,705
Total expenditures		6,533,571	281,925	6,815,496	8,230,204	8,478,952	1,663,456
Deficiency of revenues under							
expenditures		(129,044)	(43, 385)	(172, 429)	(1,450,760)	(1,699,508)	1,527,079
Other financing sources(uses), net	_	(39,645)	47,114	7,469	3,500	3,500	14,469
Excess(deficiency) of revenues and other financing sources over(under)							
expenditures and other financing uses		(168,689)	3,729	(164,960)	(1,447,260)	(1,696,008)	1,541,548
Balance beginning of year		745,618	32,324	777,942	985,682	985,682	(207,740)
Balance end of year	\$	576,929	36,053	612,982	(461,578)	(710, 326)	1,333,808

SEE ACCOMPANYING INDEPENDENT AUDITOR'S REPORT.

### WACO COMMUNITY SCHOOL DISTRICT NOTES TO REQUIRED SUPPLEMENTARY INFORMATION - BUDGETARY REPORTING YEAR ENDED JUNE 30, 2008

This budgetary comparison is presented as Required Supplementary Information in accordance with <u>Governmental Accounting Standards</u> Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparison for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the Board of Education annually adopts a budget following required public notice and hearing for all funds, except Private Purpose Trust and Agency Funds. The budget may be amended during the year utilizing similar statutorily prescribed procedures. The District's budget is prepared on a GAAP basis.

Formal and legal budgetary control for the certified budget is based upon four major classes of expenditures known as functional areas, not by fund or fund type. These four functional areas are instruction, support services, non-instructional programs and other expenditures. Although the budget document presents functional area expenditures or expenses by fund, the legal level of control is at the aggregated functional level, not at the fund or fund type level. The Code of Iowa also provides that District expenditures in the General Fund may not exceed the amount authorized by the school finance formula. During the year, the District adopted one budget amendment increasing budgeted expenditures by \$248,748.

### OTHER SUPPLEMENTARY INFORMATION

### WACO COMMUNITY SCHOOL DISTRICT COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS JUNE 30, 2008

		Specia	l Revenue Fu		Total	
			Physical	Total		Other
			Plant and	Special		Nonmajor
		Student	Equipment	Revenue	Debt	Governmental
	_	Activity	Levy	Funds	Service	Funds
ASSETS					4.6.00	100 000
Cash and pooled investments	\$	51,012	32,729	83,741	16,287	100,028
Receivables:						
Property tax:			B00	700	F 747	C 47.0
Current year delinquent		0	729	729	5,747	6,476
Succeeding year		0	39,235	39,235	289,810	329,045
Interfund		0 200	0	0 2,206	64,644 0	64,644 2,206
Accounts	č	2,206 53,218	72 <b>,</b> 693	125,911	376,488	502,399
TOTAL ASSETS	7	33,210	12,033	120,011	370/100	2027000
LIABILITIES AND FUND BALANCES						
Liabilities:						
Interfund payable	\$	0	3,725	3,725	0	3,725
Accounts payable	'	3,081	0	3,081	0	3,081
Deferred revenue:		ŕ				
Succeeding year property tax		0	39,235	39,235	289,810	329,045
Total liabilities	_	3,081	42,960	46,041	289,810	335,851
Fund balances:						
Reserved for debt service		0	0	0	86,678	86,678
Unreserved:						
Undesignated		50,137		79 <b>,</b> 870	0	79,870
Total fund balances		50,137	29,733	79,870	86,678	166,548
TOTAL LIABILITIES AND	ć	ED 010	70 600	125,911	376,488	502,399
FUND BALANCES	ې	53,218	72 <b>,</b> 693	140,311	210,400	302,333

# WACO COMMUNITY SCHOOL DISTRICT COMBINING SCHEDULE OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS YEAR ENDED JUNE 30, 2008

		Specia	l Revenue Fu		Total	
	**********	*****	Physical	Total		Other
			Plant and	Special		Nonmajor
		Student	Equipment	Revenue	Debt	Governmental
		Activity	Levy	Funds	Service	Funds
REVENUES:						
Local sources:						
Local tax	\$	0	37,582	37,582	296,094	333,676
Other		140,814	184	140,998	1,021	142,019
TOTAL REVENUES		140,814	37,766	178,580	297,115	475,695
EXPENDITURES:						
Current:						
Instruction:						
Other instruction		152,520	0	152,520	0	152,520
Other expenditures:						
Facilities acquisition		0	7,828	7,828	0	7,828
Long-term debt:						
Principal		0	0	0	393,267	393,267
Interest and fiscal charges		0	0	0	150,788	150,788
TOTAL EXPENDITURES		152,520	7,828	160,348	544,055	704,403
Excess(deficiency) of revenues over(under)						
expenditures		(11,706)	29,938	18,232	(246,940)	(228,708)
Other financing sources(uses):						
Transfers in		0	0	0	254,876	254,876
Transfers out		0	(34,000)	(34,000)	0	(34,000)
Total other financing sources(uses)	_	0	(34,000)	(34,000)	254,876	220,876
Net change in fund balances		(11,706)	(4,062)	(15,768)	7,936	(7,832)
Fund balance beginning of year		61,843	33,795	95,638	78,742	174,380
Fund balance end of year	\$	50,137	29,733	79,870	86,678	166,548

WACO COMMUNITY SCHOOL DISTRICT
SCHEDULE OF CHANGES IN SPECIAL REVENUE FUND, STUDENT ACTIVITY ACCOUNTS
YEAR ENDED JUNE 30, 2008

Schedule 3

		Balance			Balance
		Beginning		Expendi-	End
Account		of Year	Revenues	tures	of Year
Desktop publishing	\$	733	0	733	0
Elementary vending	7	639	2,909	2,227	1,321
Elementary student leadership		511	0	0	511
After school program		4,383	0	0	4,383
6th grade overnight		172	0	0	172
Speech and drama		1,062	568	419	1,211
Spanish trip		396	51	0	447
Musical		555	4,677	5,232	0
Strings resale		619	626	467	778
Instrumental music		0	185	185	0
Vocal music		0	3,339	3,339	0
Booster club		(181)	1,240	1,059	0
Safe schools committee		220	0	0	220
Elementary activity		8,040	1,747	2,831	6,956
Secondary activity		0	1,018	874	144
High school annual		7,333	9,565	9,243	7,655
Class of 2007		188	0	188	0
Class of 2008		1,923	31	1,595	359
Class of 2009		0	12,616	9,801	2,815
Sr high student council		8,638	13,649	15,988	6,299
Leo club		506	1,482	1,564	424
After prom committee		647	7,761	7,748	660
National honor society		44	1,106	783	367
Football cheerleaders		1,859	1,621	3,093	387
Basketball cheerleaders		1,082	2,876	2,220	1,738
Drill team		263	1,681	1,434	510
Boys basketball	•	4,511	8,151	7 <b>,</b> 521	5,141
Football		10,231	25,463	34,129	1,565
Baseball		(266)	929	859	(196)
Boys track		0	2,098	2,088	10
Wrestling		0	2,961	2,176	785
Girls basketball		4,462	5,857	5 <b>,</b> 992	4,327
Volleyball		41	6,920	6,976	(15)
Softball		2,161	4,032	5 <b>,</b> 548	645
Girls track		0	3 <b>,</b> 995	4,035	(40)
Interest		450	669	1,119	0
Activity tickets		1	9,908	9,909	0
Vending machines	_	620	1,083	1,145	558
Total	\$	61,843	140,814	152,520	50,137

## WACO COMMUNITY SCHOOL DISTRICT SCHEDULE OF CHANGES IN FIDUCIARY ASSETS AND LIABILITIES AGENCY FUND

YEAR ENDED JUNE 30, 2008

	Balance Beginning of Year		Additions	Deletions	Balance End of Year
Music Boosters ASSETS					
Cash and investments	\$	14,363	17,031	12,433	18,961
LIABILITIES  Due to other groups	\$	14,363	17,031	12,433	18,961
SEISC Super Conference ASSETS					
Cash and investments	\$	23,333	2,190	0	25,523
LIABILITIES  Due to other groups	\$	23,333	2,190	0	25,523
Elementary PTO					
ASSETS Cash and investments	\$	7,343	11,864	12,440	6,767
LIABILITIES  Due to other groups	\$	7,343	11,864	12,440	6,767
Athletic Boosters					
ASSETS Cash and investments	\$	16,500	43,206	32,688	27,018
LIABILITIES  Due to other groups	\$	16,500	43,206	32,688	27,018
		10,000	10,000		
Totals - All Agency Funds ASSETS					
Cash and investments	\$	61,539	74 <b>,</b> 291	57,561	78,269
LIABILITIES  Due to other groups	\$	61,539	74,291	57,561	78 <b>,</b> 269

# WACO COMMUNITY SCHOOL DISTRICT SCHEDULE OF REVENUES BY SOURCE AND EXPENDITURES BY FUNCTION ALL GOVERNMENTAL FUND TYPES FOR THE LAST FIVE YEARS

	_		Modifie	d Accrual B	asis	
			Years	Ended June	30,	
		2008	2007	2006	2005	2004
Revenues:	_					
Local sources:						
Local tax	\$	2,538,449	2,443,103	2,379,679		
Tuition		546,965	561,972	526,416	485,178	
Other		329,610	278,346	285,685	265,047	
Intermediate sources		0	5,452	0	0	200
State sources		2,809,270	2,688,842	2,547,656	2,288,938	2,229,048
Federal sources		180,233	207,714	183,599	173,991	186,798
Total	\$	6,404,527	6,185,429	5,923,035	5,356,442	5,235,790
Expenditures:						
Instruction:						
Regular instruction	\$	2,416,930	2,300,584	2,208,883	2,120,822	2,198,706
Special instruction	1	815,142				569,022
Other instruction		668,865				554,342
Support services:		,	,	•		
Student services		127,124	88,836	104,327	95,489	95,975
Instructional staff services		126,335	133,911	-		102,622
Administration services		713,292	738,744	673,115	668,083	
Operation and maintenance of plant services		507,610	457,669	423,678	378,193	368,170
Transportation services		272,761	356,428	338,645	237,125	269,558
Non-instructional:			,	,		
Food service operations		0	0	0	62,516	49,007
Other expenditures:						
Facilities acquisitions		150,988	606,302	73,268	60,950	0
Long term debt:						
Principal		393,267	240,930	225,199		
Interest and fiscal charges		150,788	132,420	151,514	173,963	182,187
AEA flow-through		190,469	180,677	166,328	157,060	160,044
Total	\$	6,533,571	6,626,085	5,792,220	5,489,039	5,281,368

### NOLTE, CORNMAN & JOHNSON P.C.

### Certified Public Accountants

(a professional corporation)
117 West 3rd Street North, Newton, Iowa 50208-3040
Telephone (641) 792-1910

Independent Auditor's Report on Internal Control over Financial Reporting and
on Compliance and Other Matters

Based on an Audit of Financial Statements Performed in Accordance with
Government Auditing Standards

To the Board of Education of the WACO Community School District:

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of WACO Community School District as of and for the year ended June 30, 2008, which collectively comprise the District's basic financial statements listed in the table of contents, and have issued our report thereon dated February 16, 2009. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States.

### Internal Control Over Financial Reporting

In planning and performing our audit, we considered WACO Community School District's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing our opinion on the effectiveness of WACO Community School District's internal control over financial reporting.

Accordingly, we do not express an opinion on the effectiveness of WACO Community School District's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and would not necessarily identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses. However, as discussed below, we identified certain deficiencies in internal control over financial reporting that we consider to be significant deficiencies and other deficiencies we consider to be material weaknesses.

A control deficiency exists when the design or operation of the control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect misstatements on a timely basis. A significant deficiency is a control deficiency, or combination of control deficiencies, that adversely affects WACO Community School District's ability to initiate, authorize, record, process, or report financial data reliably in accordance with U.S. generally accepted accounting principles such that there is more than a remote likelihood a misstatement of WACO Community School District's financial statements that is more than inconsequential will not be prevented or detected by WACO Community School District's internal control. We consider the deficiencies in internal control described in Part I of the accompanying Schedule of Findings to be significant deficiencies in internal control over financial reporting.

A material weakness is a significant deficiency, or combination of significant deficiencies that results in more than a remote likelihood a material misstatement of the financial statements will not be prevented or detected by WACO Community School District's internal control.

Our consideration of the internal control over financial reporting was for the limited purpose described in the first paragraph of this section and would not necessarily identify all deficiencies in the internal control that might be significant deficiencies and, accordingly, would not necessarily disclose all significant deficiencies that are also considered to be material weaknesses. However, of the significant deficiencies described above, we believe item I-A-08 is a material weakness.

### Compliance and Other Matters

As part of obtaining reasonable assurance about whether WACO Community School District's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under <u>Government Auditing Standards</u>. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part II of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the District's operations for the year ended June 30, 2008 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the District. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

WACO Community School District's responses to findings identified in our audit are described in the accompanying Schedule of Findings. While we have expressed our conclusions on the District's responses, we did not audit WACO Community School District's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of WACO Community School District and other parties to whom WACO Community School District may report, including federal awarding agencies and pass-through entities. This report is not intended to be and should not be used by anyone other than these specified parties.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of WACO Community School District during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Nolte, Cornman & Johnson, P.C.

February 16, 2009

### WACO COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2008

### Part I: Findings Related to the Basic Financial Statements:

#### INSTANCES OF NON-COMPLIANCE:

No matters were noted.

#### SIGNIFICANT DEFICIENCIES:

I-A-08 Segregation of Duties - One important aspect of the internal control structure is the segregation of duties among employees to prevent an individual employee from handling duties which are incompatible. Cash receipts are issued and bank deposits are prepared by the same person. An independent person does not open the mail and prepare an initial of the checks received and later compare the listing to the receipts issued. Also, vouchers are processed, disbursements are recorded, and checks are prepared by the same person.

<u>Recommendation</u> - We realize that with a limited number of office employees, segregation of duties is difficult. However the District should review its control procedures to obtain the maximum internal control possible under the circumstances.

Response - We will continue to review our control procedures to maximize our internal control.

Conclusion - Response accepted.

I-B-08 Compensated Absences - During the year June 30, 2006 the District began accruing compensated absences for District employees without a policy regarding how payouts will occur and what criteria is required by employees to receive compensated absence benefits.

<u>Recommendation</u> - The District should develop a policy regarding how compensated absences payouts will occur and the criteria that needs to be met so there is consistency in how benefits are handled.

<u>Response</u> - We will work to review our current situation and attempt to develop a policy that addresses how compensated absences will be paid out.

Conclusion - Response accepted.

I-C-08 <u>Drug Free Grant</u> - The final report for Drug Free was not certified timely. As a result, subsequent funding was not received.

<u>Recommendation</u> - The District should file the final report by the due date. The district should monitor timelines for grants to ensure that final reports are filed timely and therefore grant revenues are received for the programs.

Response - We will comply.

Conclusion - Response accepted.

### WACO COMMUNITY SCHOOL DISTRICT SCHEDULE OF FINDINGS YEAR ENDED JUNE 30, 2008

### Part II: Other Findings Related to Required Statutory Reporting:

- II-A-08 <u>Certified Budget</u> District disbursements for the year ended June 30, 2008, did not exceed the amount budgeted.
- II-B-08 <u>Questionable Disbursements</u> We noted no disbursements that may not meet the requirements for public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-08 <u>Travel Expense</u> No expenditures of District money for travel expenses of spouses of District officials or employees were noted. No travel advances to District officials or employees were noted.
- II-D-08 <u>Business Transactions</u> Business transactions between the District and District officials or employees are detailed as follows:

Name, Title and Business Connection	Transaction Description	Amount
Mike Massey, Custodian Owner of Mike's Service Stop	Supplies and Services	\$282

In accordance with the Attorney General's opinion dated July 2, 1990, the above transactions with the custodian do not appear to represent a conflict of interest.

- II-E-08 <u>Bond Coverage</u> Surety bond coverage of District officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to insure that the coverage is adequate for current operations.
- II-F-08 <u>Board Minutes</u> We noted no transactions requiring Board approval which have not been approved by the Board.
- II-G-08 <u>Certified Enrollment</u> We noted no variances in the basic enrollment data certified to the Department of Education.
- II-H-08 <u>Deposits and Investments</u> We noted no instances of non-compliance with the deposit and investment provisions of Chapter 12B and Chapter 12C of the Code of Iowa and the District's investment policy.
- II-I-08 <u>Certified Annual Report</u> The Certified Annual Report was filed with the Department of Education timely, and we noted no significant deficiencies in the amounts reported.
- II-J-08 <u>Authorized Check Signatures</u> We noted during our audit checks written from the Agency Funds did not have the signatures of the authorized checks signers, the Board President and Board Secretary.

<u>Recommendation</u> - The Board President and Board Secretary are to sign all checks written by the District to be in compliance with Chapter 291.1 of the Code of Iowa. The District should review disbursement procedures in place to ensure all checks written have two signatures, the Board President and Board Secretary.

Response - We are diligently working towards compliance with Chapter 291.1.

Conclusion - Response accepted.

- II-K-08 State Auditor's Office Re-audit As noted in Note 12 of the District's financial statements, the State Auditor's office conducted a re-audit of the WACO Community School District, dated January 8, 2008 and released the report on March 27, 2008. The audit was for the period of July 1, 2005 to June 30, 2006. Their comments are listed as follows:
  - A) Claims Approval need for review of District policy in place that was not always followed.
  - B) Encompass Iowa, L.L.C. Contract need for review of District policy in place that was not always followed.
  - C) Purchasing need for review of District policy in place that was not always followed.
  - D) Disbursements need for development of policy to establish control over purchase orders.
  - E) Asset Disposition need for review of District policy in place that was not always followed.
  - F) Board Minutes need to review procedures relating to board minutes.
  - G) Information Systems need for better controls in regards to information systems.
  - H) Dual Signatures need for review of District policy in place that was not always followed.
  - I) Technology Inventory need to review procedures relating to capital assets.
  - J) Electronic Check Retention need for review of District policy in place that was not always followed.
  - K) Software Licensing need for development of policy to monitor purchase of software.

The District has responded to the comments and is reviewing their procedures. As corrective actions are reached, they will be implemented by the District to comply with the recommendations of the State. Further information and the complete audit report may be obtained on the website of the State Auditor's Office.